

**IMPERIAL COMMUNITY COLLEGE DISTRICT  
MEASURE L BOND FUND  
GENERAL OBLIGATION BONDS**

**AUDIT REPORT**

**JUNE 30, 2015**

**IMPERIAL COMMUNITY COLLEGE DISTRICT  
MEASURE L BOND FUND  
GENERAL OBLIGATION BONDS  
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**IMPERIAL COMMUNITY COLLEGE DISTRICT  
PROPOSITION 39 GENERAL OBLIGATION BONDS  
MEASURE L  
INTRODUCTION AND CITIZENS' OVERSIGHT COMMITTEE MEMBER LISTING**

On November 4, 2004 the Imperial Community College District was successful in obtaining authorization from District voters to issue up to \$58,600,000 in General Obligation Bonds pursuant to a 55% vote in a Bond election under Measure L. The General Obligation Bonds are considered Proposition 39 bonds. The passage of Proposition 39 in November 2000 amended the California Constitution to include accountability measures. Specifically, the District must conduct an annual, independent performance audit to ensure that funds have been expended only on the specific projects listed as well as an annual independent financial audit of the proceeds from the sale of bonds until all proceeds have been expended.

Upon passage of Proposition 39, an accompanying piece of legislation, AB 1908 was also enacted, which amended the Education Code to establish additional procedures which must be followed if a District seeks approval of a bond measure pursuant to the 55% majority authorized in Proposition 39 including formation, composition and purpose of the Citizens' Oversight Committee, and authorization for injunctive relief against improper expenditure of bond revenues.

The Imperial Community College District Measure L Citizens' Oversight Committee as of June 30, 2015 was comprised of the following members:

Ryan D. Childers	Chair – Business Organization Representative
Gabriel Contreras	At Large Member Representative
Alicia Armenta	At Large Member Representative
Amy K. Diaz	At Large Member Representative
Jerry M. Brittsan	Taxpayer Association Representative
Kathy Berry	Senior Citizen Representative
Harold Walk	Foundation Member Representative
Valerie Barrientos	Student Representative

## INDEPENDENT AUDITOR'S REPORT

**Governing Board Members and  
Citizens' Oversight Committee  
Imperial Community College District  
Imperial, California**

### **Report on Financial Statements**

We have audited the accompanying financial statements of the Measure L Bond Fund of Imperial Community College District, which comprise the balance sheet as of June 30, 2015, and the related statement of revenues, expenditures, and changes in fund balance for the year then ended, and the related notes to the financial statements.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

**Emphasis of Matter**

As discussed in Note B, the financial statements present only the Measure L Bond Fund and is not intended to present fairly the financial position and results of operations of Imperial Community College District in conformity with accounting principles generally accepted in the United States of America.

**Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Measure L Bond Fund of Imperial Community College District as of June 30, 2015, and the results of its operations for the year then ended in conformity with accounting principles generally accepted in the United States of America.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 16, 2016, on our consideration of Imperial Community College District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal controls over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

*Wilkinson Hadley King & Co., LLP*

El Cajon, California  
March 16, 2016

**FINANCIAL SECTION**

**IMPERIAL COMMUNITY COLLEGE DISTRICT  
 MEASURE L BOND FUND  
 GENERAL OBLIGATION BONDS  
 BALANCE SHEET  
 JUNE 30, 2015**

**ASSETS**

**CURRENT ASSETS**

Cash in County Treasury	\$	9,900
Accounts Receivable		249
		249

**TOTAL ASSETS** 10,149

**LIABILITIES AND FUND BALANCE**

Accounts Payable		-
		-

**TOTAL LIABILITIES** -

**FUND BALANCE**

Restricted for Capital Projects		10,149
		10,149

**TOTAL LIABILITIES AND FUND BALANCE** \$ 10,149

The accompanying notes are an integral part of these financial statements

**IMPERIAL COMMUNITY COLLEGE DISTRICT  
 MEASURE L BOND FUND  
 GENERAL OBLIGATION BONDS  
 STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
 FUND BALANCE  
 FOR THE YEAR ENDED JUNE 30, 2015**

<b>REVENUES</b>	
Interest Income	\$ 4,802
<b>TOTAL REVENUES</b>	4,802
<b>EXPENDITURES</b>	
Materials and Supplies	2,927
Other Operating Expenses:	
Consulting Services	415,978
Fees, Renewals, Permits	7,354
Other Operating Expenses	5,028
Capital Outlay:	
Sites and Site Improvements	324,022
Building Construction	601,520
Capital Equipment	47,001
New Equipment	22,536
<b>TOTAL EXPENDITURES</b>	1,426,366
<b>EXCESS OF EXPENDITURES OVER REVENUES</b>	(1,421,564)
<b>NET CHANGE IN FUND BALANCE</b>	(1,421,564)
<b>FUND BALANCE, BEGINNING OF YEAR</b>	1,431,713
<b>FUND BALANCE, END OF YEAR</b>	\$ 10,149

The accompanying notes are an integral part of these financial statements



**IMPERIAL COMMUNITY COLLEGE DISTRICT  
MEASURE L BOND FUND  
GENERAL OBLIGATION BONDS  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2015**

**A. Definition of the Fund**

In January 2005, the Measure L Bond Fund was formed to account for and finance the addition and modernization of college facilities for the District as set forth in the ballot measure approved by the District's voters at the Bond Election from the issuance of Election 2004 General Obligation Bonds. The fund is one of the Capital Project Funds of the District.

**B. Summary of Significant Accounting Policies**

*Basis of Presentation*

The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America, as prescribed by the Governmental Accounting Standards Board (GASB) and *Audits of State and Local Governmental Units* issued by the American Institute of Certified Public Accountants.

*Financial Reporting Entity*

The accompanying financial statements are used to account for the transactions of the Measure L Bond Fund as defined in Note A and are not intended to present fairly the financial position and results of operations of Imperial Community College District in conformity with accounting principles generally accepted in the United States of America.

*Basis of Accounting*

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The Measure L Bond Fund of the District is maintained on the modified accrual basis of accounting. Its revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current fiscal period. Expenditures are recognized in the accounting period in which the liability is incurred (when goods are received or services rendered). With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reports on the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial sources.

*Budgets and Budgetary Accounting*

The Board of Trustees adopts an operating budget no later than July 1 in accordance with state law. The Board of Trustees revises this budget during the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

**IMPERIAL COMMUNITY COLLEGE DISTRICT  
MEASURE L BOND FUND  
GENERAL OBLIGATION BONDS  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2015  
(Continued)**

**B. Summary of Significant Accounting Policies (Continued)**

*Encumbrances*

The District utilizes an encumbrance accounting system under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrances are liquidated at June 30 since they do not constitute expenditures or liabilities.

*Use of Estimates*

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and reported amounts of revenues and expenses during the reporting periods. Actual results could differ from those estimates.

*Cash in County Treasury*

In accordance with Education Code §41001, the District maintains a substantial amount of its cash in the Imperial County Treasury. The County pools these funds with those of other districts in the County and invests the cash. These pooled funds are carried at cost, which approximates fair value, in accordance with the requirements of GASB Statement No. 31. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool. The county is authorized to deposit cash and invest excess funds by California Government Code §53648 et.seq. The funds maintained by the county are either secured by federal depository insurance or are collateralized.

Information regarding the amount of dollars invested in derivatives with Imperial County Treasury was not available.

*Receivables and Payables*

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as interfund receivables/payables. Accounts receivable are recorded net of estimated uncollectible amounts. There were no significant receivables that are not scheduled for collection within one year of year-end.

*Fund Balance Reserves and Designations*

Fund balances of the governmental funds are classified as follows:

Nonspendable Fund Balance – represents amounts that cannot be spent because they are either not in spendable form (such as inventory or prepaid insurance) or legally required to remain intact (such as notes receivable or principal of a permanent fund).

**IMPERIAL COMMUNITY COLLEGE DISTRICT  
MEASURE L BOND FUND  
GENERAL OBLIGATION BONDS  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2015  
(Continued)**

**B. Summary of Significant Accounting Policies (Continued)**

Restricted Fund Balance – represents amounts that are constrained by external parties, constitutional provisions or enabling legislation.

Committed Fund Balance – represents amounts that can only be used for a specific purpose because of a formal action by the District’s governing board. Committed amounts cannot be used for any other purpose unless the governing board removes those constraints by taking the same type of formal action. Committed fund balance amounts may be used for other purposes with appropriate due process by the governing board. Commitments are typically done through adoption and amendment of the budget. Committed fund balance amounts differ from restricted balances in that the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.

Assigned Fund Balance – represents amounts which the District intends to use for a specific purpose, but that do not meet the criteria to be classified as restricted or committed. Intent may be stipulated by the governing board or by an official or body to which the governing board delegates the authority. Specific amounts that are not restricted or committed in a special revenue, capital projects, debt service or permanent fund are assigned for purposes in accordance with the nature of their fund type or the fund’s primary purpose. Assignments within the general fund conveys that the intended use of those amounts is for a specific purpose that is narrower than the general purposes of the District itself.

Unassigned Fund Balance – represents amounts which are unconstrained in that they may be spent for any purpose. Only the general fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification because of overspending for specific purposes for which amounts has been restricted, committed or assigned.

When an expenditure is incurred for a purpose for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

*Capital Assets and Long-Term Debt*

The accounting and reporting treatment applied to the capital assets and long-term liabilities associated with the Measure L Bond Fund are determined by its measurement focus. The Measure L Bond Fund is accounted for on a spending or “financial flow” measurement focus. This means that only current assets and current liabilities are generally included on the balance sheet.

The reported fund balances is considered a measure of “available spendable resources”. Thus, the capital assets and long-term liabilities associated with the Measure L Bond Fund are accounted for in the basic financial statements of the Imperial Community College District.

**IMPERIAL COMMUNITY COLLEGE DISTRICT  
MEASURE L BOND FUND  
GENERAL OBLIGATION BONDS  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2015  
(Continued)**

**B. Summary of Significant Accounting Policies (Continued)**

*Deferred Inflows and Deferred Outflows of Resources*

Deferred outflows of resources is a consumption of net assets or net position that is applicable to a future reporting period. Deferred inflows of resources is an acquisition of net assets or net position that is applicable to a future reporting period. Deferred outflows of resources and deferred inflows of resources are recorded in accordance with GASB Statement numbers 63 and 65. At June 30, 2015 the District's Measure L Bond Fund did not have any deferred inflows or deferred outflows of resources.

**C. Cash and Investments**

*Cash in County Treasury*

The District maintains significantly all of its cash in the Imperial County Treasury as part of the common investment pool. As of June 30, 2015 the portion of cash in county treasury attributed to the Measure L Bond Fund was \$9,900. The fair value of the Fund's portion of this pool as of that date, as provided by the pool sponsor, was \$9,900. Assumptions made in determining the fair value of the pooled investment portfolios are available from the County Treasurer.

The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (Education Code Section 41001).

The fair value of the District's investment in the pool is reported in the accounting financial statement at amounts based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis. The county is restricted by Government Code §53635 pursuant to §53601 to invest in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements.

*Investments*

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State: U.S. Treasury instruments; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposits placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies; certificates of participation; obligations with first priority security; and collateralized mortgage obligations.

**IMPERIAL COMMUNITY COLLEGE DISTRICT  
MEASURE L BOND FUND  
GENERAL OBLIGATION BONDS  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2015  
(Continued)**

**C. Cash and Investments (Continued)**

*Analysis of Specific Deposit and Investment Risks*

GASB Statement No. 40 requires a determination as to whether the District was exposed to the following specific investment risks at year end and if so, the reporting of certain related disclosures:

a. *Credit Risk*

Credit risk is the risk that an issuer or their counterparty to an investment will not fulfill its obligations. The county is restricted by Government Code Section 53635 pursuant to Section 53601 to invest only in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. At year end, the District's Measure L Bond Fund was not exposed to credit risk. The Imperial County Investment Pool is rated AA+ by Standard & Poors.

b. *Custodial Credit Risk*

Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the District's name. At year end, the District's Measure L Bond Fund was not exposed to custodial credit risk.

c. *Concentration of Credit Risk*

This risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The investment policy of the District contains no limitations on the amount that can be invested in any one issuer beyond the amount stipulated by the California Government Code. Investments in any one issuer that represent five percent or more of the total investments are either an external investment pool and are therefore exempt. As such, the District's Measure L Bond Fund was not exposed to concentration of credit risk.

d. *Interest Rate Risk*

This is the risk that changes in interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District manages its exposures to interest rate risk by investing in the county pool.

**IMPERIAL COMMUNITY COLLEGE DISTRICT  
MEASURE L BOND FUND  
GENERAL OBLIGATION BONDS  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2015  
(Continued)**

**C. Cash and Investments (Continued)**

e. *Foreign Currency Risk*

This is the risk that exchange rates will adversely affect the fair value of an investment. At year end, the District's Measure L Bond Fund was not exposed to foreign currency risk.

f. *Investment Accounting Policy*

The District is required by GASB statement No. 31 to disclose its policy for determining which investments, if any, are reported at amortized cost. The District's general policy is to report money market investments and short-term participating interest-earning investment contracts using a cost-based measure; however, if the fair value of an investment is significantly affected by the impairment of the credit standing of the issuer or by other factors, it is reported at fair value.

All other investments are reported at fair value unless a legal contract exists which guarantees a higher value. The term "short-term" refers to investments which have a remaining term of one year or less at time of purchase. The term "nonparticipating" means that the investment's value does not vary with market interest rate changes. Nonnegotiable certificates of deposit are examples of nonparticipating interest-earning investment contracts.

**D. Accounts Receivable**

Accounts receivable at June 30, 2015 consisted of:

Accrued interest	\$ 249
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**E. General Obligation Bonds**

In January 2005, the District authorized the sale and issuance of General Obligation Bonds, Election of 2004, Series 2005A in the amount of \$24,500,000. Proceeds from the sale of the bonds will be used to finance the addition and modernization of college facilities for the District. Interest is payable February 1 and August 1, commencing August 1, 2005 at rates ranging from 3.30% to 7.00%. Principal is payable August 1, commencing August 1, 2006 and through the maturity date August 1, 2029.

In November 2006, the District authorized the sale and issuance of General Obligation Bonds, Election of 2004, Series 2006B in the amount of \$13,285,473. Proceeds from the sale of the bonds will be used to provide funding for the addition and modernization of college facilities for the District. Interest is payable February 1 and August 1, commencing August 1, 2007 at rates ranging from 4.00% to 4.25%. Principal is payable on August 1, commencing August 1, 2009 and through the maturity date August 1, 2031.

**IMPERIAL COMMUNITY COLLEGE DISTRICT  
MEASURE L BOND FUND  
GENERAL OBLIGATION BONDS  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2015  
(Continued)**

**E. General Obligation Bonds (Continued)**

In November 2007, the District authorized the sale and issuance of General Obligation Bonds, Election of 2004, Series 2007C in the amount of \$11,915,816. Proceeds from the sale of the bonds will be used to finance the addition and modernization of college facilities for the District. Interest is payable February 1 and August 1, commencing August 1, 2008 at rates ranging from 4.00% to 7.00%. Principal is payable on August 1, commencing August 1, 2009 and through the maturity date August 1, 2032.

In May 2009, the District issued \$3,031,779 in General Obligation Bonds, Election of 2004 and Series 2009D in order to provide funding for college facilities projects as stated in the ballot measure for the District. Interest is payable semi-annually on February 1 and August 1 of each year at variable interest rates ranging from 3.6%-6.9% commencing August 1, 2009. Principal is payable on August 1 of each year commencing August 1, 2009 through the maturity date August 1, 2033.

In May 2009, the District issued \$5,866,919 in General Obligation Bonds, Election of 2004 and Series 2009E in order to provide funding for college facilities projects as stated in the ballot measure for the District. Interest is payable semi-annually on February 1 and August 1 of each year at an interest rate of 6.9% commencing August 1, 2009. Principal is payable on August 1 of each year commencing August 1, 2033 and through the maturity date August 1, 2037.

The outstanding 2004 Election bonded debt of the District as of June 30, 2015 is as follows:

<u>Date of Issuance</u>	<u>Interest Rate</u>	<u>Maturity Date</u>	<u>Amounts Outstanding Issue</u>	<u>Amounts Outstanding July 1, 2014</u>	<u>Issued Current Year</u>	<u>Redeemed Current Year</u>	<u>Amounts Outstanding June 30, 2015</u>
2005	3.3%-7.0%	2029	\$ 24,500,000	\$ 20,100,000	\$ -	\$ 790,000	\$ 19,310,000
2006	4.0%-4.3%	2031	13,285,473	11,755,473	-	315,000	11,440,473
2007	4.0%-7.0%	2032	11,915,816	10,525,816	-	390,000	10,135,816
2009	3.6%-6.9%	2034	3,031,779	3,031,779	-	12,436	3,019,343
2009	6.9%	2038	<u>5,866,919</u>	<u>5,866,919</u>	-	-	<u>5,866,919</u>
Totals			<u>\$ 58,599,987</u>	<u>\$ 51,279,987</u>	<u>\$ -</u>	<u>\$ 1,507,436</u>	<u>\$ 49,772,551</u>

**IMPERIAL COMMUNITY COLLEGE DISTRICT  
MEASURE L BOND FUND  
GENERAL OBLIGATION BONDS  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2015  
(Continued)**

**E. General Obligation Bonds (Continued)**

The annual requirements to amortize the general obligation bonds payable outstanding as of June 30, 2015 is as follows:

Year Ending June 30,	Principal	Interest	Total
2016	\$ 1,714,149	\$ 1,172,576	\$ 2,886,725
2017	1,939,818	1,108,786	3,048,604
2018	2,159,518	1,046,723	3,206,241
2019	1,612,834	1,779,132	3,391,966
2020	2,136,558	1,429,983	3,566,541
2021-2025	12,153,737	8,815,719	20,969,456
2026-2030	16,261,762	10,632,988	26,894,750
2031-2035	8,703,676	26,176,324	34,880,000
2036-2040	3,090,499	19,529,501	22,620,000
Totals	<u>\$ 49,772,551</u>	<u>\$ 71,691,732</u>	<u>\$ 121,464,283</u>

**F. Accreted Interest**

Accreted interest represents amounts that have been compounded for the general obligation bonds which were issued as capital appreciation bonds. Accreted interest on capital appreciation bonds issued under the 2004 Election as Series D and Series E general obligation bonds amounted to \$38,428,738 at June 30, 2015 which represents the entire amount that will be repaid in the years the accreted interest becomes due.

**G. Construction Commitments**

As of June 30, 2015, the District's Measure L Bond Fund had no significant commitments with respect to unfinished capital projects.



**OTHER INDEPENDENT AUDITOR'S REPORTS**



P. Robert Wilkinson, CPA  
Brian K. Hadley, CPA

Aubrey W. King, CPA  
Kevin A. Sproul, CPA

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

**Governing Board Members and  
Citizens Oversight Committee  
Imperial Community College District  
Imperial, California**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure L Bond Fund of Imperial Community College District, which comprise the balance sheet as of June 30, 2015, and the related statement of revenues, expenditures, and changes in fund balance for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated March 16, 2016.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Imperial Community College District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Imperial Community College District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

El Cajon Office

218 W. Douglas Avenue El Cajon, CA 92020  
Tel. (619) 447-6700 Fax (619) 447-6707

Emeryville Office

14 1900 Powell Street, Suite 600 Emeryville, CA 94608  
Tel. (619) 510-588-8729 Fax (619) 447-6707

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Imperial Community College District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Wilkinson Hadley King & Co., LLP*

El Cajon, California  
March 16, 2016



P. Robert Wilkinson, CPA  
Brian K. Hadley, CPA

Aubrey W. King, CPA  
Kevin A. Sproul, CPA

**INDEPENDENT AUDITOR’S REPORT ON PERFORMANCE**

**Governing Board Members and  
Citizens Oversight Committee  
Imperial Community College District  
Imperial, California**

We have audited the financial statements of the Measure L Bond Fund of Imperial Community College District as of and for the fiscal year ended June 30, 2015 and have issued our report thereon dated March 16, 2016. Our audit was made in accordance with generally accepted auditing standards in the United States of America and, accordingly, included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

We conducted this performance audit in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

In connection with our performance audit, we performed an audit for compliance as required in the performance requirements for the Proposition 39 Measure L General Obligation Bonds for the fiscal year ended June 30, 2015. The objective of the audit of compliance applicable to Imperial Community College District is to determine with reasonable assurance that:

- The proceeds from the sale of the Measure L General Obligation Bonds were only used for the purposes set forth in the ballot measure and not for any other purpose, such as teacher and administrative salaries.
- The Governing Board of the District, in establishing the approved projects set forth in the ballot measure, will modernize, replace, renovate, construct, acquire, equip, furnish, and otherwise improve facilities of the District as noted in the bond project list.

In performing our audit of compliance, we performed procedures including but not limited to those listed as follows:

**Internal Control Evaluation**

Procedure Performed:

Inquiries were made of management regarding internal controls to:

- Prevent fraud, waste, or abuse regarding Measure L resources.
- Prevent material misstatement in the Measure L Bond Fund financial statements.
- Ensure all expenditures are properly allocated.
- Ensure adequate separation of duties exists in the accounting of Measure L funds.

El Cajon Office

218 W. Douglas Avenue El Cajon, CA 92020  
Tel. (619) 447-6700 Fax (619) 447-6707

Emeryville Office

16 1900 Powell Street, Suite 600 Emeryville, CA 94608  
Tel. (619) 510-588-8729 Fax (619) 447-6707

## **Internal Control Evaluation (continued)**

- Verify that a separate Bond Fund of the District has been established to account for the receipt of bond proceeds and expenditure of the funds for July 1, 2014 through June 30, 2015.
- Verify through examination of the bond issue settlement statement and accounting records that the net proceeds from the sale of the General Obligation Bonds were recorded in the separate fund of the District and any amounts set aside for debt service were deposited into the related bond interest and redemption fund.

Purchase requisitions are required for all expenditures. All requisitions are reviewed for proper supporting documentation. The requisitions then get approval from the Vice President of Business Services. The Vice President of Business Services verifies that all expenditures are properly recorded by project and expense category. When the purchase requisition has gone through the approval process, it will then be turned into a purchase order.

Purchase orders are then processed via the District's normal purchase order system. Purchase orders are then provided to the vendor who then proceeds to perform the requested service or provide the requested items.

After the service is performed or items received and subsequent invoice is received requesting payment, the Director of Fiscal Services or Vice President for Business Services verifies the services were performed or the items were received and then invoices are processed for payment.

The District has established a separate Measure L Bond Fund to properly account for the receipt of bond proceeds and expenditures. The District has properly recorded receipts of bond proceeds within the Measure L Bond Fund.

### Results of Procedures Performed

The results of our audit determined the internal control procedures as implemented are sufficient to meet the financial and compliance objectives required by generally accepted accounting standards and applicable laws and regulations.

### **Facilities Site Walkthrough**

#### Procedures Performed:

We performed a walkthrough of various site projects of the District to verify that Measure L funds expended for the year ended June 30, 2015 were for valid facilities acquisition and construction purposes. We reviewed various site projects where the construction work occurred.

#### Results of Procedures Performed:

During our visit to the various site projects where the construction work occurred, we were given an explanation by management, familiar with the construction work, of the work performed. Based on our review of the sites and the explanation of management, it appears the construction work performed was consistent with the Bond Project List.

## **Tests of Expenditures**

### Procedures Performed:

We tested expenditures to determine whether Measure L funds were spent solely on voter and Board approved college facilities projects as set forth in the Bond Project List and the Measure L ballot measure language. Our testing included a sample of vendor payments, totaling \$1,416,829 or approximately 99% of the total Measure L Bond Fund expenditures for the year.

### Results of Procedures Performed:

We found no instances where expenditures tested were not in compliance with the terms of the Measure L ballot measure and applicable state laws and regulations.

## **Tests of Contracts and Bid Procedures**

### Procedures Performed:

We reviewed the District's board minutes for approval of construction contracts and, if any, change orders to determine compliance with the District's policy and Public Contract Code provisions related to biddings and contracting.

### Results of Procedures Performed:

We noted no instances where the District was out of compliance with respect to contracts and bidding procedures.

## **Citizens' Oversight Committee**

### Procedures Performed:

We have reviewed the minutes of the Citizens' Oversight Committee meetings to verify compliance with Education Code sections 15278 through 15282.

### Results of Procedures Performed:

We have determined the Imperial Community College District's Measure L Citizens' Oversight Committee and its involvement is in compliance with Education Code sections 15278 through 15282. Our audit of compliance made for the purposes set forth in the second and third paragraphs of this report above would not necessarily disclose all instances of noncompliance.

In our opinion, the District complied, in all material respects, with the compliance requirements for the Measure L Bond Fund, for the fiscal year ended June 30, 2015.

This report is intended solely for the information and use of the District's Governing Board, the Measure L Bond Citizens' Oversight Committee, management, others within the entity, and the taxpayers of Imperial Community College District and is not intended to be and should not be used by anyone other than these specified parties.

*Wilkinson Hadley King & Co., LLP*

El Cajon, California  
March 16, 2016

## **FINDINGS AND RESPONSES SECTION**

**IMPERIAL COMMUNITY COLLEGE DISTRICT  
MEASURE L BOND FUND  
GENERAL OBLIGATION BONDS  
SCHEDULE OF FINDINGS AND RESPONSES  
YEAR ENDED JUNE 30, 2015**

There were no findings to report.



**IMPERIAL COMMUNITY COLLEGE DISTRICT  
MEASURE L BOND FUND  
GENERAL OBLIGATION BONDS  
SCHEDULE OF PRIOR AUDIT FINDINGS  
YEAR ENDED JUNE 30, 2015**

There were no findings reported in the June 30, 2014 audit.